Corporate Issues Overview and Scrutiny Committee

19 September 2014

Resources – Revenue and Capital Outturn 2013/14



Report of Finance Manager - Azhar Rafiq

Purpose of the Report

1. To provide details of the outturn budget position for the Resources service grouping highlighting major variances in comparison with the budget.

Background

- County Council approved the Revenue and Capital budgets for 2013/14 at its meeting on 20 February 2013. These budgets have subsequently been revised to account for grant additions/reductions, budget transfers between service groupings and budget reprofiling between years. This report covers the financial position for the following major accounts maintained by the Resources service grouping:
 - Resources Revenue Budget £19.694m (original £22.326m)
 - Resources Capital Programme £5.267m (original £17.606m)
- The original Resources budget has been revised to incorporate a number of budget adjustments as follows:
 - Contribution to corporate budget for electrical equipment testing -£5k
 - Job Evaluation appeals +£61k
 - Contributions received for Durham Managers Programme +£17k
 - Increase in Procurement Rebate income budget -£250k
 - Reduction in staffing budget to reflect Purchase of Annual Leave -£75k
 - Transfer of Web Development Team to ACE -£84k
 - Reduction in budget to reflect employees not in pension scheme -£164k
 - Use of Local Elections Reserve for May 2013 Elections +£650k
 - Corporate saving for reduction in stationery budget -£23k
 - Sure Start budget target for Financial Services team +£82k
 - Transfer of Direct Debit admin from CAS + £5k
 - Durham Manager Programme from ACE +£2k
 - Transfer of Welfare Rights service from CAS +£1,084k
 - 1% Pay Award for 2013/14 +£262k
 - Cash Limit Discretionary Rate Relief -£330k
 - Cash Limit Coroner +£32k
 - Cash Limit- Reserve contribution to Local Council Tax Support Scheme -£1,031k and Welfare Reform New Burdens Grant -£201k
 - Cash Limit-Reserve contribution for Strategic Pay and Conditions +£12k

- Revision to Capital Charges +£1,014k
- Corporate Funding of Redundancy Payments +£462k
- Contribution for Strategic Pay and Conditions -£2,573k
- Contribution from Welfare Rights Steering Group Reserve +£100k
- Contribution to Public Health Reserve -£513k
- Contribution from Resources Cash Limit for Digital Durham Development Costs +£59k
- Contribution from Resources Cash Limit for Sunderland ICT Partnership +£25k
- Contribution from Mobile Infrastructure Reserve +£17k
- Contribution from ICT Trading Reserve +£71k
- Contribution from DWP Housing Benefit Subsidy Reserve +£330k
- Contribution from Revenues and Benefits Reserve +£76k
- Contribution to Welfare Rights Macmillan Grant Reserve -£136k
- Contribution to Oracle Development Reserve -£260k
- Contribution to DWP Welfare Assistance Funding Reserve -£708k
- Contribution to Welfare Assistance Employability Reserve (RED) -£500k
- Contribution to Welfare Assistance AAP's Reserve (ACE) -£140k

The revised General Fund Budget now stands at £19.694m.

- 4. The summary financial statements contained in the report cover the financial year 2013/14 and show: -
 - The approved annual budget;
 - The actual income and expenditure as recorded in the Council's financial management system;
 - The variance between the annual budget and the forecast outturn;
 - For the Resources revenue budget, adjustments for items outside of the cash limit to take into account such items as redundancies met from the strategic reserve, capital charges not controlled by services and use of / or contributions to earmarked reserves.

Revenue - General Fund Services

- 5. The service is reporting a cash limit spend which is £367k under budget (excluding Centrally Administered Costs) against the revised annual budget of £19.694m. The forecast outturn position reported at Quarter 3 was a cash limit spend of £379k over budget a variance of £746k under the previous forecast.
- 6. The outturn position includes an in year cash limit contribution to the corporate ERVR reserve of £2.573m, therefore the underlying cash limit outturn position (excluding Centrally Administered Costs) is a £2.940m underspend in 2013/14 (£2.194m at Quarter 3).
- 7. The tables below compare the actual expenditure with the budget. The first table is analysed by Subjective Analysis (i.e. type of expense), and the second by Head of Service.

Subjective Analysis (in £'000s)

| | Annual Budget | Actual Outturn | Variance | Items Outside Cash Limit | Final Variance |
|--|------------------|-------------------|----------|-----------------------------------|-------------------|
| Employees | 41,925 | 40,449 | (1,476) | (294) | (1,770) |
| Premises | 349 | 627 | 278 | (263) | 15 |
| Transport | 1,300 | 921 | (379) | 31 | (348) |
| Supplies and Services | 18,072 | 17,881 | (191) | 30 | (161) |
| Agency and Contracted | 3,051 | 3,144 | 93 | (115) | (22) |
| Central Costs | 27,915 | 24,051 | (3,864) | 6,640 | 2,776 |
| Gross Expenditure Excl. HB | 92,612 | 87,073 | (5,539) | 6,029 | 490 |
| Income | (72,990) | (71,434) | 1,556 | (2,589) | (1,033) |
| Net Expenditure Excl. HB | 19,622 | 15,639 | (3,983) | 3,440 | (543) |
| HB Transfer Payments | 188,244 | 183,732 | (4,512) | 4,512 | - |
| HB Central Costs | 300 | 484 | 184 | (184) | - |
| HB Income | (188,472) | (184,092) | 4,380 | (4,380) | - |
| Housing Benefit Net Expenditure | 72 | 124 | 52 | (52) | - |
| TOTAL NET EXPENDITURE | 19,694 | 15,763 | (3,931) | 3,388 | (543) |
| Excluding Centrally Administered Costs | | | | | (367) |

Analysis by Head of Service (in £'000s)

| Head of Service Grouping | Annual Budget | Actual Outturn | Variance | Items Outside Cash Limit | Final Variance |
|--|------------------|-------------------|----------|-----------------------------------|-------------------|
| | | | | | |
| Centrally Administered Costs | 1,670 | 1,609 | (61) | (115) | (176) |
| Corporate Finance | 2,426 | 2,052 | (374) | 204 | (170) |
| Financial Services | 6,726 | 8,271 | 1,545 | (2,905) | (1,360) |
| Human Resources | 6,255 | 6,041 | (214) | (2) | (216) |
| ICT Services | 9,466 | 10,920 | 1,454 | (1,709) | (255) |
| Internal Audit and Insurance | 1,175 | 1,040 | (135) | (43) | (178) |
| Legal & Democratic Services | 6,742 | 8,643 | 1,901 | (2,635) | (734) |
| Service Management | 409 | 443 | 34 | (61) | (27) |
| Central Establishment Recharges | (15,247) | (23,380) | (8,133) | 10,706 | 2,573 |
| Net Expenditure Excl. HB | 19,622 | 15,639 | (3,983) | 3,440 | (543) |
| Housing Benefit | 72 | 124 | 52 | (52) | - |
| NET EXPENDITURE | 19,694 | 15,763 | (3,931) | 3,388 | (543) |
| Excluding Centrally Administered Costs | | | | | (367) |

8. The table below includes a brief commentary of the variances with the revised budget analysed into Head of Service groupings. The table identifies variances in the core budget only and excludes items outside of the cash limit (e.g. Coroner's Service) and technical accounting adjustments (e.g. capital charges):

| Head of Service | Service Area | Description | (Under)/Over Budget £k | (Under)/Over Budget £k |
|---|--------------------------|--|------------------------------|------------------------------|
| Centrally Administered Costs (C.A.C.) | C.A.C. | £65k underbudget for Audit Fees partly due to a refund £40k underbudget on costs associated with raising loans £79k underbudget against bank charges/payment cards £22k underbudget on various subscriptions £30K under recovery of VAT shelter income | (176) | (176) |
| | Management | £47k managed underbudget against | (64) | (170) |
| Corporate Finance | | employees reflecting early achievement of 14/15 savings £27k underbudget on supplies and services available for 14/15 savings £10 over on debt written off and union recharge | | |
| | Financial Systems | £47k underbudget on pay as a result of holding a vacancy £58k overbudget for software | 11 | |
| | Procurement | £6k overbudget on employees £3k overbudget on supplies and services £72k additional income from SLAs and Community Right to Challenge Grant | (63) | |
| | Strategic Finance | £40 overbudget on employees(fully staffed) £31k overbudget against a range of supplies and services £112k over recovery of income for VAT work together with £13K over recovery from SLA income | (54) | (170) |
| Financial Services | Management | £253k managed underbudget for employees reflecting early achievement of 14/15 savings £107k underbudget on supplies and services | (360) | |
| | Financial Management | £28k underbudget on employees £3k underbudget on car allowances £30k managed underbudget against supplies and services £31k over recovery of SLA income | (92) | |
| | Revenues and Benefits | £438k underbudget on employees due to close management and control of vacancies regarding restructure £175k underbudget on transport £225k managed overbudget on work packages £28k overbudget on supplies and services £548k over recovery of income including £15k DWP grant and £522k on court fee income | (908) | (1,360) |
| Human | Occupational | £9k underbudget on Physiotherapy | (21) | (1,500) |
| Resources | Health | £12k increased income | , , | |

| Head of Service | Service Area | Description | (Under)/Over Budget £k | (Under)/Over Budget £k |
|----------------------------|-------------------------|--|------------------------------|------------------------------|
| | Health and Safety | £169k underbudget on employees arising from service restructure and vacancies monitoring. £11k additional SLA income from Stanley Town Council £13k under on supplies and services £10k under on minor variances | (203) | |
| | Payroll and Pensions | £67k underbudget on employees from vacant posts being held open to meet future MTFP savings £22k overbudget on pensions computer software £23k overbudget on postages £45k increased income from payroll services to academies £11k increased income from payroll services to schools £5k minor variance under | (83) | |
| | Human Resources | £36k underbudget for Employees £19k overbudget for Union Rep £7k underachieved income £113k overbudget on specialist services £12k minor variances under | 91 | (216) |
| | Design and Print | £128k underbudget on printing costs, £134k underbudget on equipment and materials, and £16k underbudget on postages. £8k debt written off and £103k | (167) | (210) |
| ICT | ICT Services | reduced income. £250k underbudget on employees pending future restructure to meet 14/15 MTFP savings. £32k underbudget on premises due to movement of staff from the Renny's Lane property £70k underbudget on transport costs Additional expenditure on equipment (£87k),extra printing (£32k),extra network for resale (£170k), with postages £21k underbudget £172k additional funding of capital expenditure £77k increased fees and charges, £300k increased charges to other services and £201k reduced sales | (88) | (255) |
| Internal Audit and Risk | Insurance and Risk | No variance | - | |
| | Internal Audit | £198k underbudget on employees through close management and control of vacancies and secondments pending restructure £12k underbudget on staff travel £32k overbudget on one off spend on software update. | (178) | |
| | | | | (178) |

| Head of Service | Service Area | Description | (Under)/Over Budget £k | (Under)/Over Budget £k |
|--|---------------------------------------|--|------------------------------|------------------------------|
| Legal and Democratic Services | Corporate and Democratic | £33k underbudget on computer hardware £32k underbudget on subscriptions £11k underbudget on mobile phone charges £28k underbudget on Members Support Staff Vacancies £21k underbudget on Chauffeurs Service £27k underbudget on Members Travelling, including car allowances £24 underbudget on Functions £6k over achieved income | (182) | |
| | Legal Services | £344k underbudget from the early achievement of 2014/15 MTFP Savings £35k underbudget on employees £13k underbudget on transport £52k overbudget on premises £119k underbudget on supplies and services £95k overachievement of income £2k minor variances overbudget | (552) | (734) |
| Service Management | Service Management | £32k rebate income generated from the arrangement with Comensura with regard to agency staff £5k overbudget on supplies and services | (27) | (27) |
| Benefits Payments and Subsidy | Benefits | Changes under this heading are budget neutral | - | - |
| Central Establishment Recharges | Central Establishment Recharges | £2.573m overspend - contribution to Strategic ER/VR and Redundancy Reserve | - | 2,573 (543) |
| TOTAL Excluding Centrally Administered Costs | | | | |

9. The final outturn position was £746k under the forecasts prepared during the year and arose mainly in the Revenues and Benefits service (£469k under), where recovery action taken late in the financial year generated £170k additional income and further savings in running costs were achieved. Other areas where there were additional savings were ICT (£122k under) where there were savings in software costs and Legal and Democratic Services (£115k under) where recovered income in the final quarter was greater than expected. The £367k under budget will be carried forward under the 'cash limit' regime.

Capital Programme

- 10. The Resources capital programme comprises 27 schemes, most of which are managed within ICT with the exception of one scheme managed in Finance.
- 11. The Resources capital programme was amended following reports to the MOWG during the year detailing revisions, carry over from 2012/13, grant additions/reductions, budget transfers and budget reprofiling into later years. The revised budget, agreed by MOWG in February and included in the Quarter 3 report to Cabinet in March, was £5.267m for 2013/14.

12. Summary outturn financial performance is shown below.

| Service | Original Annual Budget 2013/14 | Final Budget 2013/14 | Actual Spend to 31 March 2014 | Spend |
|---------|---|----------------------------|-------------------------------------|-------|
| | £000 | £000 | £000 | % |
| Finance | - | 300 | 301 | 100 |
| ICT | 17,606 | 4,967 | 3,592 | 72 |
| Total | 17,606 | 5,267 | 3,893 | 74 |

The final Resources capital budget is £5.267m with a total expenditure in 2013/14 of £3.893m (74%). A full breakdown of schemes and actual expenditure to 31st March 2014 is given in Appendix 2.

Recommendations:

13. The Corporate Issues and Overview Scrutiny Committee is requested to note the contents of this report.

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Appendix 1: Implications Finance Financial implications are detailed throughout the report which provides an analysis of the revenue and capital outturn position. **Staffing** None. Risk None. **Equality and Diversity / Public Sector Equality Duty** None. **Accommodation** None. Crime and disorder None. **Human rights** None. Consultation None. **Procurement**

None.

None.

None.

Disability Issues

Legal Implications

Appendix 2: Resources 2013/14 Capital Programme Outturn Position

| | | Final Outturn | |
|---|---------------------------------|----------------------|------------|
| Resources Capital Budgets | Final 2013/14 Budget £ | Actual Spend £ | Spend % |
| Oracle Development | 300,000 | 300,651 | 100 |
| Finance Total | 300,000 | 300,651 | 100 |
| .Net Application Development Architecture | 50,000 | 50,000 | 100 |
| Archiving Of Obsolete Systems Based On Non Supported Hardware | 250,000 | 69,498 | 28 |
| CIP Project – ICT | 27,571 | 8,579 | 31 |
| Telephony Replacement | 21,994 | 60,228 | 274 |
| Coco - Government Connects Secure Extranet | 79,598 | 127,154 | 160 |
| Corporate Mail Fulfilment | 10,650 | 9,750 | 92 |
| Councillor Replacement Of ICT Equipment | 150,000 | 94,786 | 63 |
| Dark Fibre Installations and Circuit/Microwave Upgrades | 395,000 | 4,999 | 1 |
| Dark Fibre Networking | 283,328 | 229,290 | 81 |
| Desktop Replacement | 963,295 | 1,044,493 | 108 |
| Digital Durham | 11,109 | 0 | 0 |
| Fibre Channel Network For Storage | 60,000 | 53,879 | 90 |
| GIS Architecture | 60,000 | 0 | 0 |
| Homeworking | 6,004 | 6,712 | 112 |
| ICT Business Continuity | 1,119,300 | 959,910 | 86 |
| ICT Vehicle Purchase 2013/14 | 24,881 | 9,479 | 38 |
| Infrastructure Environmental Monitoring | 216,000 | 28,064 | 13 |
| Langley Park Institute Internet Provision | 2,174 | 1,244 | 57 |
| Learning Gateway | 18,223 | 24,550 | 135 |
| NHS Datacentres | 106,752 | 187,235 | 175 |
| Ongoing Server Replacement | 110,000 | 115,411 | 105 |
| Public Internet Access Portal | 37,000 | 0 | 0 |
| Sharepoint Architecture | 58,804 | 56,263 | 96 |
| Tanfield DataCentre Core Switching Replacement | 175,000 | 102,216 | 58 |
| Tanfield DataCentre LAN Switching Replacement | 650,000 | 267,551 | 41 |
| Voice Recording For Mitel Telephone System | 80,000 | 80,279 | 100 |
| ICT Total | 4,966,683 | 3,591,570 | 72 |
| Grand Total | 5,266,683 | 3,892,221 | 74 |